

Project Data Summary Sheet¹³⁴

Project Number	AIR 9000 Phase 2, 4 and 6
Project Name	MULTI-ROLE HELICOPTER
First Year Reported in the MPR	2008-09
Capability Type	Replacement
Acquisition Type	Australianised MOTS
Capability Manager	Chief of Navy and Chief of Army
Government 1st Pass Approval	Apr 06 (Phases 4 and 6)
Government 2nd Pass Approval	Aug 04 (Phase 2), Apr 06 (Phases 4 and 6)
Total Approved Budget (Current)	\$3,733.8m
2016-17 Budget	\$175.5m
Project Stage	Initial Materiel Release
Complexity	ACAT I



Section 1 – Project Summary

1.1 Project Description

The Multi-Role Helicopter (MRH) Program is a key component of the Australian Defence Force (ADF) Helicopter Strategic Master Plan that seeks to rationalise the number of helicopter types in ADF service. The MRH Program consists of three phases of AIR 9000. Phase 2 (12 helicopters) is the acquisition of an additional Squadron of troop lift aircraft for the Australian Army, Phase 4 (28 helicopters) will replace Army's Black Hawk helicopters in the Air Mobile and Special Operations roles, and Phase 6 (6 helicopters) will replace Royal Australian Navy (RAN) Sea King helicopters in the Maritime Support Helicopter role. All three phases are grouped under the AIR 9000 MRH Program.

1.2 Current Status

On 28 November 2011, the Minister for Defence announced this project as a Project of Concern.

Cost Performance

In-year

The project has spent **\$104.4m** against a budget of **\$175.5m** to **June 2017**. The **\$71.1m underspend to June 2017** is primarily **due to** net adjustments to payment phasings across the Prime Acquisition and **delays in finalising Contract Change Proposals**. **This is** offset against **a** foreign currency **loss**.

Project Financial Assurance Statement

As at 30 June 2017, project AIR 9000 Phase 2, 4 & 6 has reviewed the approved scope and budget for those elements required to be delivered by the project. Having reviewed the current financial and contractual obligations of the project, current known risks and estimated future expenditure, Defence considers, as at the reporting date, there is sufficient budget remaining for the project to complete against the agreed scope.

Contingency Statement

The project has applied contingency in the financial year primarily for the treatment of various supportability and performance risks such as a replacement Mission Management System, **Fast Roping, Rappelling and Extraction System, Eurogrid Tactical Mission Computer, Multi Function Displays New Generation, and Landing Helicopter Dock supplies support**.

Schedule Performance

As a result of the Deed 2 negotiations with the contractor, the final delivery of aircraft has been rescheduled to July 2017; this, and ongoing technical deficiencies, have resulted in delays to the Final Materiel Release (FMR) and Final Operational Capability (FOC) milestones. However, a number of capability milestones have been declared, including Army Initial Operational Capability (IOC) in December 2014, Navy IOC in February 2015, first Operational Capability Land (OCL1) in September 2015, second and third Operational Capability Amphibious (OCA2/3) in December 2015, and the second Operational Capability Land (OCL2) in March 2016. The FMR and FOC dates are currently under review and are expected to be clarified in **Quarter 4 2017** with the approval of a revised Materiel Acquisition Agreement.

Forty six aircraft have been accepted into service **with the final aircraft programmed for acceptance in July 2017**. The first

134 Notice to reader

Forecast dates and Sections: 1.2 (Materiel Capability Delivery Performance), 1.3 (Major Risks and Issues), 4.1 (Measures of Materiel Capability Delivery Performance), and 5 (Major Risks and Issues) are excluded from the scope of the ANAO's review of this Project Data Summary Sheet. Information on the scope of the review is provided in the *Independent Assurance Report* by the Auditor-General in **Part 3** of this report.

thirteen aircraft required an in-service retrofit to bring them up to the full Phase 2/4/6 capability baseline. All thirteen aircraft have now been retrofitted and accepted back into service.

Remediation to rectify concerns regarding configuration management issues of production aircraft has slowed the acceptance of production aircraft, this in turn has slowed the rate of capability growth.

The Chief of Army has agreed to delay introduction of MRH90 into 6th Aviation Regiment by 3 years, because of reliability and design shortfalls, extending the Black Hawk fleet to 2022 to mitigate the risk to capability. The delayed introduction to 6th Aviation Regiment will mean the growth in total MRH90 flying hours will temporarily stabilise below the planned mature rate. The aircraft intended for **6th Aviation Regiment** will continue to be accepted and rotated through the fleet.

Both Full Flight Mission Simulators have been accepted (the first in August 2013 and the second in October 2014).

Materiel Capability Delivery Performance

Following achievement of In-Service Date (ISD) with agreed partial achievement of the contracted MRH capabilities, there has been significant work by both Industry and the Commonwealth to define and implement a series of capability block enhancements to bring the MRH90 to contracted standards. This included a retrofit program to progressively bring all aircraft up to the contracted standard.

MRH is currently achieving three quarters of the required Rate of Effort (ROE). However, this is due to the proportionately larger stock of spares which is designed **to support** the full fleet. Further improvements to aircraft serviceability **has commenced as part of a maintenance reliability program** to maintain **and subsequently improve** this **ROE** as **the final** aircraft are delivered.

Note

Forecast dates and capability assessments are excluded from the scope of the review.

1.3 Project Context

Background

The Additional Troop Lift project was first foreshadowed in the Defence White Paper 2000.

The MRH Program consists of Phases 2, 4 & 6. Phase 2 was approved initially, providing 12 additional Troop Lift helicopters for Army. Phases 4 & 6 were approved subsequently with Phase 4 which provided 28 helicopters as the replacement of the Australian Army's fleet of 34 S-70A-9 Black Hawk helicopters, again for troop lift capability, and Phase 6 provided 6 helicopters as the replacement of the RAN's fleet of six Sea King helicopters, providing maritime support capability for Navy. The delivery of a 47th MRH90 was negotiated as part of Deed 2. This enables the use of one airframe as a Ground Training Device without impacting the operational fleet.

In total, the AIR 9000 MRH Program will acquire 47 MRH90 aircraft and support systems. Support capabilities, such as Electronic Warfare Self Protection Support System, MRH Software Support Centre, MRH Instrumentation System and a Ground Mission Management System, will be acquired along with training systems and in-service support.

The Phase 2 Acquisition Contract was signed with Airbus Group Australia Pacific (Airbus Group AP) in June 2005 with the subsequent Sustainment and Program Agreement contracts signed in July 2005.

In November 2005 the Defence Capability and Investment Committee agreed that the way forward was to seek a combined first and second pass approval for both Phases 4 and 6 as part of a single approval process.

Cabinet endorsement was gained in April 2006 in a combined first and second pass process for Phase 4 and Phase 6. The agreed method of procurement, a two stage Contract Change Proposal (CCP), resulted in the execution of options contained in the Program Agreement for the procurement of additional aircraft approved under Phases 4 and 6. Initial CCPs for the Acquisition, Sustainment and Program Agreement Contracts were signed in June 2006.

The three AIR 9000 Phase 2/4/6 contracts (Program Agreement Contract, Acquisition Contract and Sustainment Contract) incorporate the above CCPs. On acceptance of two MRH90, appropriate training, maintenance and supply support, an In-Service Date of December 2007 was achieved with aircraft operating under a Special Flight Permit granted by the Chief of Air Force. This triggered the Sustainment Contract to come into effect and all three contracts are now currently active.

The Commonwealth suspended acceptance of aircraft from Airbus Group AP in November 2010; deliveries recommenced in November 2011 after negotiations of a remediation plan (Deed of Agreement and CCPs) to address a number of engineering and reliability issues. Concurrent with the recommencement of aircraft acceptance in November 2011, the Minister for Defence announced that the project would be listed as a Project of Concern citing schedule, aircraft technical deficiencies and Airbus Group AP's performance.

The Commonwealth has conducted negotiations with the prime contractor to review and settle commercial, technical and schedule issues resulting in a variation to the original contract signed on 9 May 2013, which has been termed 'Deed 2'. Deed 2, which came into effect on 1 July 2013 re-baselined the delivery schedule and addressed commercial and technical issues.

Uniqueness

The MRH90 aircraft is based upon the German Army variant of the NH90 Troop Transport Helicopter. The MRH90 design uses well established aerospace technologies, but will introduce new technologies into Army and Navy, primarily in the areas of composite structure, helmet mounted sight and display and fly-by-wire flight control systems.

The MRH Program is providing an MRH90 capability to two main users - Army and Navy. The capability delivery complexity this introduces has been mitigated through an agreement between Chief of Army and Chief of Navy. This provides the project with a single interface for introduction into service issues.

The MRH Program Office Design Acceptance Strategy is dependent upon the French Military Airworthiness Authority's (Direction Générale de l'Armement (DGA)) prior acceptance of the NH90 variants and certification recommendation for the MRH90. The DGA and other National Qualification Organisations' prior acceptance of European NH90s provide confidence for the ADF to leverage off

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common certification evidence for the MRH90.

Major Risks and Issues

Aircraft system lack of maturity has affected the certification schedule of the MRH90 and subsequently the declaration of capability milestones. Cabin integration issues, including the Fast Roping and Rappelling Device, the self-defence gun mount and the cabin seating have impacted the achievement of these capability milestones.

The volume of engineering change proposals has impacted aircraft delivery. In addition, the project is managing issues affecting Final Materiel Release including the **Common** Mission Management System, a replacement Fast Roping, Rappelling and Extraction System, the Electronic Warfare Self Protection System, the Full Flight Mission Simulator, **the Enhanced Cargo Hook System, the Taipan Gun Mount and the Aero-medical Evacuation Capability.**

The remediation of these deficiencies and issues through replacement or re-design will draw upon significant engineering, logistic and commercial resources and will therefore form the critical path toward achieving the Final Materiel Release.

There is a **risk** that the project may not be able to retain sufficient levels of experienced and skilled manpower to achieve the required rate of Acquisition deliverables. **In addition, there is also a risk that Industry may not be able to retain sufficient workforce, prior to Acquisition Project closure, to sustain the timely delivery of the remaining capability elements.**

Other Current Sub-Projects

AIR 9000 Phase 7 Helicopter Aircrew Training System (HATS): HATS will be an important link in the training continuum for inductees to the MRH 90 training system.

Note

Major risks and issues are excluded from the scope of the review.

Section 2 – Financial Performance

2.1 Project Budget (out-turned) and Expenditure History

Date	Description	\$m	Notes
Project Budget			
Apr 04	Original Approved	3.3	1
Aug 04	Government Second Pass Approval	953.9	
Jun 06	Real Variation – Scope	2,565.6	2
Oct 06	Real Variation – Transfer	(219.0)	3
Oct 08	Real Variation – Transfer	(20.0)	4
Oct 08	Real Variation – Scope	31.5	5
		3,312.0	
Jul 10	Price Indexation	679.8	6
Jun 17	Exchange Variation	(261.3)	
Jun 17	Total Budget	3,733.8	
Project Expenditure			
Prior to Jul 16	Contract expenditure – Airbus Group AP	(2,536.2)	
	Contract expenditure – CAE Australia	(169.7)	
	Other Contract Payments / Internal Expenses	(218.3)	
		(2,924.2)	
FY to Jun 17	Contract expenditure – Airbus Group AP	(80.4)	
	Contract expenditure – CAE Australia	(2.3)	
	Other Contract Payments / Internal Expenses	(21.7)	7
		(104.4)	
Jun 17	Total Expenditure	(3,028.6)	
Jun 17	Remaining Budget	705.1	
Notes			
1	This project's original budget amount is that prior to achieving Second Pass Government Approval.		
2	Incorporation of AIR 9000 Phase 4 (Black Hawk Upgrade/Replacement) and AIR 9000 Phase 6 (Maritime Support Helicopter).		
3	The funding related to facilities elements of the project was managed by Defence Estate and Infrastructure Group (DE&IG).		
4	Transfer to DE&IG for Facilities Infrastructure.		
5	Real Cost Increase funding for Full Flight Mission Simulator.		

6	Up until July 2010, indexation was applied to project budgets on a periodic basis. The cumulative impact of this approach was \$556.1m. In addition to this amount, the impact on the project budget as a result of out-turning was a further \$123.7m having been applied to the remaining life of the project.
7	Other expenditure: \$21.7m for operating expenditure, contractors, consultants, contingency and other capital expenditure not attributable to the aforementioned contracts.

2.2A In-year Budget Estimate Variance

Estimate PBS \$m	Estimate PAES \$m	Estimate Final Plan \$m	Explanation of Material Movements
174.4	180.8	175.5	The variance between PBS and PAES estimates is due to new prime contract deliverables in Financial Year 2016-17 in relation to Eurogrid Tactical Mission Computer and Multi Function Displays New Generation and foreign exchange funding increase. The variance between PAES and Final Plan estimates primarily reflects reprogramming of prime contract milestone and Full Flight Mission Simulator Contract deliverables.
Variance \$m	6.4	(5.3)	Total Variance (\$m): 1.1
Variance %	3.7	(3.0)	Total Variance (%): 0.6

2.2B In-year Budget/Expenditure Variance

Estimate Final Plan \$m	Actual \$m	Variance \$m	Variance Factor	Explanation
		(77.5)	Australian Industry	The \$71.1m underspend reflects net adjustments to payment phasings across the Prime Acquisition, Full Flight Mission Simulator and Upgrade Contract, a foreign exchange loss against foreign currency payments and other minor procurement requirements.
			Foreign Industry	
			Early Processes	
		6.9	Defence Processes	
			Foreign Government Negotiations/Payments	
			Cost Saving	
		(0.5)	Effort in Support of Operations	
			Additional Government Approvals	
175.5	104.4	(71.1)	Total Variance	
		(40.5)	% Variance	

2.3 Details of Project Major Contracts

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Contractor	Signature Date	Price at		Type (Price Basis)	Form of Contract	Notes
		Signature \$m	30 Jun 17 \$m			
Airbus Group AP	Jun 05	846.3	2,888.4	VARIABLE	ASDEFCON (Strategic)	1, 2, 3, 4
CAE Australia	Dec 07	180.5	176.6	VARIABLE	ASDEFCON (Complex)	4, 5
Notes						
1	This contract also includes an Electronic Warfare Self Protection Support System, MRH Software Support System, MRH Instrumented System and 23 Ground Mission Management System (GMMS) (4 Fixed GMMS, 7 Deployable GMMS, 1 Reduced, 9 Light and 2 interim GMMS). Contract Base date is January 2004.					
2	The MRH Instrumented System includes an airborne instrumentation pallet, some ground based instrumentation and three aircraft (from the total fleet of 47) that have provisions to have the instrumentation pallet installed.					
3	The increase from the original contract value is predominantly due to the increase in aircraft ordered and associated systems following government approved scope changes as described in Section 1.3. Since 1 July 2016, there have been key CCPs processed for a Fast Roping, Rappelling and Extraction System, Eurogrid Tactical Mission Computer, Multi Function Displays New Generation, and Landing Helicopter Dock supplies support					
4	Contract value as at 30 June 2017 is based on actual expenditure to 30 June 2017 and remaining commitment at current exchange rates, and includes adjustments for indexation (where applicable).					
5	The Commonwealth has conducted negotiations with the Contractor, to review and settle commercial and technical issues, in December 2015.					
Contractor	Quantities as at		Scope	Notes		
	Signature	30 Jun 17				
Airbus Group AP	12	47	MRH90 Aircraft	1		
CAE Australia	2	2	Full Flight and Mission Simulator			
Major equipment received and quantities to 30 Jun 17						
Forty six MRH aircraft have been accepted to date. Both Full Flight Mission Simulators have been accepted by the Commonwealth.						
Notes						
1	The delivery of a 47th MRH90 was negotiated as part of Deed 2. This enables the use of one airframe as a Ground Training Device without impacting the operational fleet					

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Section 3 – Schedule Performance

3.1 Design Review Progress

Review	Major System / Platform Variant	Original Planned	Current Planned	Achieved /Forecast	Variance (Months)	Notes
System Requirements	MRH aircraft - Phase 2	Aug 05	Oct 05	Sep 05	1	1
	MRH aircraft - Phase 4/6	Apr 07	Apr 07	May 07	1	1
	MRH Software Support Centre	N/A	Mar 07	Apr 07	1	
	Electronic Warfare Self Protection Support System	N/A	N/A	Nov 05	N/A	
	Ground based Mission planning and Management System	Oct 05	Oct 05	Feb 07	16	2
	MRH Instrumented System	N/A	Jun 07	Jul 07	1	
	Full Flight and Mission Simulators	May 08	Nov 08	Mar 09	9	3
System Design	Full Flight and Mission Simulators	Oct 08	Mar 09	Jun 09	8	3
Preliminary Design	MRH aircraft - Phase 2	Jan 06	Jan 06	Apr 06	3	
	MRH aircraft - Phase 4/6	N/A	N/A	Jun 08	N/A	
	MRH Software Support Centre	N/A	Jun 07	Jun 07	0	
	Electronic Warfare Self Protection Support System	Mar 06	Mar 06	May 06	2	
	Ground based Mission planning and Management System	Jul 06	Apr 07	Jun 07	11	2
	MRH Instrumented System	N/A	Jun 07	Jul 07	1	
	Full Flight and Mission Simulators	Feb 09	Sep 09	Oct 09	8	3
Critical Design	MRH aircraft - Phase 2	May 06	May 06	Jun 06	1	
	MRH aircraft - Phase 4/6	Aug 08	N/A	Oct 08	2	
	MRH Software Support Centre	N/A	Oct 07	Sep 07	(1)	
	Electronic Warfare Self Protection Support System	Sep 06	Sep 06	Oct 06	1	
	Ground based Mission planning and Management System	Nov 06	Nov 07	Jul 08	20	2
	MRH Instrumented System	N/A	Jun 08	Jun 08	0	
	Full Flight and Mission Simulators	Aug 09	Feb 10	Apr 10	6	3
Notes						
1	Delays in the Systems Engineering process have resulted from the more developmental nature of the aircraft system, with the MRH90 variant being unique in some ways.					
2	Ground Mission Management System software delays are directly attributable to aircraft schedule delivery slip.					
3	Full Flight Mission Simulators design review delays stem primarily from slow Contractor derivation of requirements into a suitable System and Subsystem Specification. This was compounded by delays in the prime contractor establishing a vital subcontract with the aircraft manufacturer.					

3.2 Contractor Test and Evaluation Progress

Test and Evaluation	Major System / Platform Variant	Original Planned	Current Planned	Achieved /Forecast	Variance (Months)	Notes
System Integration	MRH aircraft - Phase 2	Jul 06	Nov 06	Dec 06	5	
	MRH aircraft - Phase 4/6	N/A	N/A	N/A	N/A	1
	MRH Software Support Centre	N/A	Oct 08	Nov 08	1	
	Electronic Warfare Self Protection Support System	N/A	N/A	Nov 07	N/A	
	Ground based Mission planning and Management System	N/A	N/A	N/A	N/A	2
	MRH Instrumented System	Nov 08	May 09	Dec 09	13	3
	Full Flight and Mission Simulators	Jun 11	Sept 11	Sep 11	4	4
Acceptance	Type Acceptance Review Special Flight Permit 1	Oct 07	N/A	Dec 07	2	5
	Australian Military Type Certificate	Dec 08	Dec 10	Apr 13	52	6
	Full Flight and Mission Simulator #1	Jul 12	Aug 13	Aug 13	13	7

	Full Flight and Mission Simulator #2	Jan 13	Oct 14	Oct 14	21	7
	Ground based Mission planning and Management System Lot 1	Feb 09	Sep 09	Dec 09	10	8
	Ground Mission planning and Management System Lot 2	Feb 09	Dec 09	Apr 10	14	8
	Ground Mission planning and Management System Lot 3	Sep10	Sep10	Mar 13	30	8
	MRH Software Support Centre	Feb 09	Feb 09	Dec 08	(2)	
	Electronic Warfare Self Protection Support System	Dec 07	Dec 07	Dec 07	0	
	MRH Instrumented System	Mar 10	Jun 10	Sep 11	18	9
Aircraft Acceptance	MRH aircraft #01 (First aircraft)	Dec 07	N/A	Dec 07	0	
	MRH aircraft #05 (First Australian built aircraft)	Dec 08	N/A	Dec 08	0	
	MRH aircraft #46 (Most Recent)	Jul 14	Jun 17	Jun 17	35	10
	MRH aircraft #47 (Next aircraft)	Jul 17	Jul 17	Jul 17	0	10
	MRH aircraft #47 (Final Aircraft)	Jul 17	Jul 17	Jul 17	0	
Notes						
1	Phases 4/6 were rolled into the MRH Program from aircraft 13 onwards, which increased the number of aircraft from 12 to 46.					
2	The acceptance and test-readiness of the Ground Mission Management System (GMMS) was broken into six lots post contract signature. The lots compose of GMMS deliverables that have been aligned to aircraft delivery – location and baseline. The acceptance of GMMS lots are listed in the acceptance area of this table.					
3	The 13 month delay to closure of Test Readiness Review was due to electronic compatibility test design issues not resolved until November 2009. This delay was mitigated by the development of an interim MRH Instrumentation System capability used for a test activity in October 2009.					
4	Achieved through completion of Test Readiness Review for Contractor In-Plant Test and Evaluation in September 2011.					
5	The first Airworthiness Board (for a Special Flight Permit (SFP)) was conducted in November 2007 and a SFP was granted in December 2007. There have been a number of SFP extensions to allow flight trials of the aircraft as it further develops. The most recent SFP was granted in December 2012 and expired in April 2013.					
6	Achievement of the Australian Military Type Certificate proved problematic due to technical and reliability issues, leading to insufficient levels of the Rate of Effort. Rate of Effort was required to validate that in-service support arrangements for the fleet are sufficient to cope with current numbers of aircraft and are growing in maturity to meet fleet requirements. Australian Military Type Certificate and Service Release was achieved 17 April 2013.					
7	Refers to acceptance of Full Flight Mission Simulators in Oakey and Townsville. Delays have been incurred due to the late delivery of facilities and an underestimation of the time required to implement the design.					
8	Lot 1, 2 and 3 have been altered to accommodate the variation in aircraft delivery date and configuration.					
9	The MRH instrumented system incurred delays due to technical and supportability issues that resulted in contractual non-conformances. These non-conformances were rectified by September 2011.					
10	The MRH90 program stopped accepting aircraft in November 2010 due to a number of technical and reliability issues. The Commonwealth recommenced accepting aircraft in November 2011 after negotiating a remediation plan to address a number of engineering and contractual issues; however acceptance of aircraft was again suspended in February 2012 pending resolution of another technical concern related to the aircraft's cargo hook. In May 2012 the Commonwealth agreed to accept a further four aircraft based on Airbus Group AP's agreement to the commercial terms associated with the rectification of the cargo hook issue. Scheduled aircraft acceptance recommenced in June 2012 with the most recent aircraft (#46) accepted in June 2017.					

3.3 Progress Toward Materiel Release and Operational Capability Milestones

Item		Original Planned	Achieved /Forecast	Variance (Months)	Notes
Initial Materiel Release (IMR)	Army/Navy	Jun 10	May 13	35	1
Initial Operational Capability (IOC)	Navy	Jul 10	Feb 15	55	2
	Army	Apr 11	Dec 14	44	3
Final Materiel Release (FMR)	Army/Navy	Oct 14	Oct 18	48	4,5
Final Operational Capability (FOC)	Navy	Dec 12	-	-	5,6
	Army	Jul 14	Jul 19	60	4,5

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Notes	
1	The MRH90 program stopped accepting aircraft in November 2010 due to a number of technical and reliability issues. This has impacted the achievement of capability milestones. The Commonwealth recommenced accepting aircraft in November 2011 after negotiating a remediation plan to address a number of engineering and reliability issues; however acceptance of aircraft was again suspended in February 2012 pending resolution of another technical concern related to the aircraft's cargo hook. In May 2012 the Commonwealth agreed to accept a further four aircraft based on Airbus Group AP's agreement to the commercial terms associated with the rectification of the cargo hook issue. Scheduled aircraft acceptance recommenced in June 2012 with the most recent aircraft (#46) accepted in June 17 . IMR was declared on 13 May 2013, based on 6 Product Baseline 003 aircraft.
2	Affected by delays to IMR. (Refer to Note 1 above)
3	Affected by delays to IMR. (Refer to Note 1 above)
4	Dates directly impacted by delay to IMR. (Refer to Note 1 above). The remediation of technical deficiencies and issues through replacement or re-design will draw upon significant engineering, logistic and commercial resources and will therefore form the critical path toward achieving FMR. The FMR and FOC dates are currently under review and are expected to be clarified in Quarter 4 2017 with the approval of a revised Materiel Acquisition Agreement.
5	FOC is now only forecast as a single date. The last capability subset is to be realised by Army.
<p style="text-align: center;">Schedule Status at 30 June 2017</p>	

Note
Forecast dates in Section 3 are excluded from the scope of the review.

Section 4 – Materiel Capability Delivery Performance

4.1 Measures of Materiel Capability Delivery Performance

Pie Chart: Percentage Breakdown of Materiel Capability Delivery Performance	
	<p>Green: A number of key capabilities have been delivered and service released and the aircraft retrofit program is now complete.</p>
	<p>Amber: MRHPO remains focused on the timely delivery of capabilities to support operational capabilities. There continues to be a number of capabilities that will need to be progressed and released including the redesign of Cargo Hook, the Common Mission Management System, and the improved Fast Roping, Rappelling and Extraction System.</p>
	<p>Red: N/A</p>
Note	
This Pie Chart does not necessarily represent capability achieved. The capability assessments and forecasts by the project are not subject to the ANAO's assurance review.	

4.2 Constitution of Initial Materiel Release and Final Materiel Release

Item	Explanation	Achievement
Initial Materiel Release (IMR)	<ol style="list-style-type: none"> 1. Six Product Baseline 003 aircraft with associated role equipment to support Initial Operational Capability milestones; 2. Issue of Australian Military Type Certificate and Service Release; 3. Completion of all MRH90 facilities at Townsville, Oakey and Nowra; 4. Establishment of mature planned contractor support to maintenance and logistics; and 5. Provision and certification of Mission Management systems necessary for Initial Operational Capability milestones. <p>Initial Materiel Release was achieved in May 2013.</p>	Achieved
Final Materiel Release (FMR)	<ol style="list-style-type: none"> 1. 47 aircraft configured to the contractual baseline including configuration amendments specified in Deeds 1 and 2 (one aircraft to be used as a Maintenance Training Device); 2. Role equipment delivered to support aircraft; 3. A mature sustainment organisation capable of discharging all in-service responsibilities; including logistic and training requirements; 4. Mature training system with all training devices accepted, supported by an effective, functioning training organisation; and 5. All facilities and support equipment, required to support the capabilities accepted. <p>The project is focused on the timely delivery of capability to meet future operational milestones. This includes the delivery of crucial products such as the replacement Cargo Hook, the Fast Roping and Rappelling Device and a Common Ground Mission Management System.</p> <p>FMR is forecast to be achieved in October 2018</p>	Not yet achieved

Section 5 – Major Risks and Issues

5.1 Major Project Risks

Identified Risks (risk identified by standard project risk management processes)	
Description	Remedial Action
There is a risk that the achievement of the FMR will be affected by delays in the delivery of supplies according to the contracted schedule leading to an impact on cost, schedule and performance.	<ol style="list-style-type: none"> a. Formation of Cabin Integration Working Group. b. Industry Prototyping. c. Accept incremental improvements. d. Use of Liquidated Damages as offset. e. Leverage NATO Helicopters 90 community solutions. <p>This risk has been amended to reflect the focus of delivering materiel leading up to FMR.</p>
There is a risk that the MRH Program may not be able to retain sufficient levels of experienced and skilled manpower to achieve the required rate of Acquisition deliverables leading to an impact on schedule and capability.	<ol style="list-style-type: none"> 1. Early identification of staff transition and turnover. 2. Detailed succession planning. 3. Early engagement with Army and Royal Australian Air Force posting Directorates and CASG, to identify solutions. 4. Identify areas where contracted workforce can supplement where applicable.
Emergent Risks (risk not previously identified but has emerged during 2016-17)	
Description	Remedial Action
There is a risk that Industry may not be able to retain sufficient workforce, prior to Acquisition Project closure, to sustain the timely delivery of the remaining capability elements.	<ol style="list-style-type: none"> 1. Apply provisions of the contract to incentivise delivery to the schedule. 2. Actively engage Industry and scrutinise performance against product delivery through the following forums: <ol style="list-style-type: none"> a. Critical Item Review b. Project Executive Meetings c. Project Management Review d. Weapons Systems Working Group e. Project Management Stakeholder Group

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5.2 Major Project Issues

Description	Remedial Action
The Full Flight Mission Simulator configuration alignment with the MRH90 aircraft has been affected by the length of time required to upgrade to Sustainment Software Build 1.1.	<ol style="list-style-type: none"> 1. Evaluate options for consolidating Full Flight Mission Simulator technologies to a single manufacturer. 2. Establish an efficient process of obtaining aircraft documentation and associated software packages. 3. Integrate engineering change proposals between MRH90 aircraft and the Full Flight Mission Simulator.
The MRH90 Search / Landing Light (SLL) was assessed as not fit for purpose due to beam width and lack of covertness. This reduced the range of illuminations under which the aircraft could conduct night flying and limited operational use.	<ol style="list-style-type: none"> 1. Identify a replacement bulb for SLL capability. 2. Implement solution to meet capability milestones. <p>A satisfactory replacement SLL solution has been identified, hence this Issue has been retired following delivery of the solution (November 2016).</p>
The Electronic Warfare Self Protection system is not performing to specification during specific aircraft manoeuvres.	<ol style="list-style-type: none"> 1. Industry to conduct a technical assessment of the issues identified and provide recommendations for remediation. 2. Commonwealth to assess the validity of the recommendations with system specialists Defence Science and Technology Group. 3. Verification and validation of the remediation activities by Industry. 4. Implement solution to meet capability requirements.
The Identification, Friend or Foe Mode 4 fitted to the MRH90 is not performing during specific scenarios.	This issue has been retired due to the achievement of service release in July 2016.
The volume of engineering change proposals has impacted the timing and effective delivery of aircraft.	This issue has been downgraded due to the increasing maturity of engineering processes.
The Fast Roping and Rappelling is not suitable which has affected the achievement of operational capability leading to an impact on schedule and performance.	<ol style="list-style-type: none"> 1. Interim Fast Roping and Rappelling Device solution has been design accepted and service release has been achieved. 2. Identify design options for enduring solution.
The Enhanced MRH Armament Sub-System (EMAS) is incompatible with an introduced weapon leading to an impact on operational performance and delivery schedule.	<ol style="list-style-type: none"> 1. Implement interim capability. 2. Identify design options for enduring solution for both Navy and Army. 3. Implement agreed solution.
The existing Ground Mission Management System (GMMS) is not suitable for integration with the ADF mandated Joint Mission Planning System (JMPS) leading to an impact on MRH90 operational performance.	<ol style="list-style-type: none"> 5. Formation of user working group. 6. Develop and agree on options to meet capability requirements. 7. Implement agreed solution.
The initial AME solution is not suitable for high care or multiple extractions which will delay the final solution delivery schedule.	<ol style="list-style-type: none"> 1. Formation of Aero-Medical Evacuation capability working group. 2. Develop and agree on the functional requirements specification with Commonwealth stakeholders and Industry. 3. Implement agreed solution.
The current Cargo Hook design is incompatible with Australian Defence Equipment which will delay the final solution delivery.	<ol style="list-style-type: none"> 1. Develop Statement of Requirement for new Cargo Hook. 2. Industry to provide proposal for new Cargo Hook. 3. Develop and agree on options enduring solution to meet capability requirements. 4. Implement agreed solution.

Note
Major risks and issues in Section 5 are excluded from the scope of the review.

Section 6 – Project Maturity

6.1 Project Maturity Score and Benchmark

Maturity Score		Attributes							Total
		Schedule	Cost	Requirement	Technical Understanding	Technical Difficulty	Commercial	Operations and Support	
Project Stage	Benchmark	10	8	8	8	9	8	9	60
Initial Materiel Release	Project Status	7	7	9	9	8	7	9	56
	Explanation	<ul style="list-style-type: none"> • Schedule: The Final Materiel Release and Final Operational Capability dates are currently under review and are expected to be clarified in late 2017 with the approval of a revised Materiel Acquisition Agreement. • Cost: Not all risks have been retired; however the estimate at completion to mitigate remains within contingency guidance. • Requirement: The MRH System design and acceptance testing phases are essentially complete, with activities on-going for outstanding elements such as cargo hook and mission troop seat. Additionally, the project office, with Navy and Army, is conducting validation trials to demonstrate that the system meets in-service requirements. • Technical Understanding: The knowledge necessary to operate and support the platform is being transferred to the in-service providers. • Technical Difficulty: Capability is still being tested fully due to the immaturity of elements of the capability. • Commercial: Deed 2 settled a number of long outstanding commercial issues and has implemented sound management arrangements to provide confidence that industry effort will be focused on capability realisation. 							

Project Stage	2015-16 MPR Status	2016-17 MPR Status
Enter DCP	13	
Decide Viable Capability Options	19	
1st Pass Approval	21	
Industry Proposals / Offers	30	
2nd Pass Approval	35	
Contract Signature	42	
Preliminary Design Review(s)	45	
Detailed Design Review(s)	50	
Complete Sys. Integ. & Test	54	
Complete Acceptance Testing	57	
Initial Materiel Release (IMR)		60
Final Materiel Release (FMR)		63
Final Contract Acceptance		65
MAA Closure		66
Acceptance into Service		67
Project Completion		70

Section 7 – Lessons Learned

7.1 Key Lessons Learned

Project Lesson	Categories of Systemic Lessons
Early establishment of the Sustainment organisations. Both Commonwealth and Industry teams need to be set up well in advance of the first of the deliveries. The provision of accepted aircraft to an Operational Squadron has led to a range of lessons in regard to command and control of assets and people, stakeholder management and the relationship with Industry.	Resourcing
The impact of attaining limited Intellectual Property rights has been critical to the ongoing development of the capability and achievement of value for money in further contract negotiations. It has also limited the provision of data for integration with other platforms (such as the Landing Helicopter Dock ships).	Contract Management
The MRH Program was incorrectly viewed as a Military off-the-Shelf (MOTS) acquisition. Lessons associated with intended MOTS procurements include: that it is essential that the maturity of any offered product be clearly assessed and understood; and that elements of a chosen off-the-shelf solution may not meet the user requirement.	Off-the-shelf Equipment
Better arrangements should be put in place to ensure appropriate considerations of contractor performance occur before the Commonwealth enters into similar contracts with the same contractor.	Contract Management

Section 8 – Project Line Management

8.1 Project Line Management in 2016-17

Position	Name
Division Head	MAJGEN Andrew Mathewson
Branch Head	BRIG Anthony McWatters (Oct 15 to Apr 17) BRIG Jeremy King (Apr 17 to current)
Project Director	COL James Allen (to Jan 17) COL Brad Warren (Jan 17 – current)
Project Manager	Mr Hilton Hunter

